DEPARTMENT OF BUDGET AND FISCAL SERVICES

CITY AND COUNTY OF HONOLULU

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April 15, 2008

CITY CLERK HONOLULU, HAWAII

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MARY PATRICIA WATERHOUSE DIRECTOR

RECEIMENT DIRECTO

MUFI HANNEMANN MAYOR

> The Honorable Todd K. Apo, Chair and Members of the Budget Committee Honolulu City Council 530 South King Street, Room 202 Honolulu, Hawaii 96813

Dear Chair Apo and Councilmembers:

This responds to questions posed at the April 10, 2008, Special Budget Committee meeting. We specifically were asked to clarify how vacancy cuts are calculated and incorporated into the budget. We hope that the methodology outlined below provides clearer information on how the vacancy cut figures are calculated and how they are applied.

Vacancy Cut

As part of normal operations, departments experience varying levels of attrition due to a variety of reasons such as retirement, promotion, transfer, resignation, or termination. Due to the amount of time needed to recruit and select a new employee, the full annualized salary for these positions may not be required. Therefore, the Administration calculates a related amount to be deducted from an agency's salary budget. This deduction is referred to as a "vacancy cut."

In using a vacancy cut, the department's total salary budget is reduced by a lump sum dollar amount before the budget is submitted to the City Council. A citywide formula is divided into two categories: public safety and non-public safety departments. Within the two categories, the percentage of vacancy cut that is applied based on the relative size of an agency's total salary budget. See Attachment #1 for a breakdown of the vacancy cut formula.

The vacancy cut formula is utilized in order to apply impartial, fair, and uniform vacancy cuts to City agencies. Larger departments generally have more flexibility to adjust for the filling of positions, and, therefore, can handle a higher percentage of vacancy cuts. The vacancy cut amounts are implemented on a lump-sum basis and is not a way to reduce the funding for specific positions.

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The current procedure is described as part of the annual budget instructions that are issued to all City agencies.

Agency Lapses

The execution of a budget is a fluid exercise, and the figures in a budget are not static. During the course of a year, agencies may require more or less monies for specific line items. A consequence is the accumulation of savings. However, as responsible fiscal managers, we do not allow agencies to spend any of these savings at will. We properly monitor those expenditures to ensure those unanticipated expenditures are appropriate and necessary. Those savings that are unexpended by year end result in agency lapses.

Recognizing this, we try to properly account for these lapses. In preparing the FY 2009 budget, the Administration, after reviewing the actual agency experiences, increased the agency lapses to five percent of departmental appropriations from three percent in past years.

This Administration has been aggressively pursuing all options to reduce expenses and maximize existing revenue sources. We would like to continue working with the City Council to refine our current policies and practices in order to avoid drastic and unknown changes to the budget and City operations. Consequently, we appreciate this opportunity to further explain our methods and practices, and I would be pleased to respond to any additional questions you may have.

Sincerely,

Mary Patricia Waterhouse, Director Department of Budget and Fiscal Services

Attachment

APPROVED:

Wayne M. Hashiro, P.E.

Managing Director

Vacancy Cut Formula

Applies to City Funds Only (Excludes Federal and State Funds)

Vacancy Cut Formula:

Apply across-the-board percentage cuts based on 2 categories -- 1) public safety and 2) non-public safety, and amount of base salaries*, as follows:

	<u>Size</u>	Agency	Vacancy Cut
Public Safety < \$10M in base salaries \$10 to \$100M in base salaries	Small Med - Large	MED, ESD PAT, HFD	0.0% -1.5%
> \$100M in base salaries	Extra Large	HPD	-3.0%
Non-Public Safety			
< \$3M in base salaries	Extra Small	MAY,OCD,NCO, DCS, MDO, RI	$^{\mathrm{HB}}$ 0.0%
\$3 to 10M in base salaries	Small	COR, DHR, DTS, DIT	-3.0%
\$10 to 20M in base salaries	Medium	DES, CSD, DPP, BFS, DDC	-6.0%
\$20 to 100M in base salaries	Large	DFM, DPR, ENV	- 9.0%

^{*} Base Salaries = Regular Pay + Salary Adjustments (such as lump sum pay raises, merit raises for attorneys, reallocations, lump sum City Council additions, funding adjustments, etc.)